

CONFIDENTIAL

PAGE 01 GENEVA 04383 01 OF 04 091514Z  
ACTION HA-09

RELEASED IN PART  
B1, 1.4(B), 1.4(D), B6

INFO	LOG-00	AF-01	AID-01	AMAD-01	CIAE-00	C-01	OASY-00
	DODE-00	DOEE-00	EB-01	EUR-01	OIGO-01	H-01	TEDE-00
	INR-00	IO-16	LAB-01	L-01	ADS-00	NSAE-00	NSCE-00
	OIC-02	OMB-01	PA-01	PM-00	PRS-01	P-01	RP-10
	SNP-00	SP-00	SR-00	STR-01	TRSE-00	T-00	USIE-00
	RPE-01	PMB-00	/053W				

-----44C2B1 091515Z /38

O 091517Z MAY 94  
FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 9165  
INFO USMISSION USUN NEW YRK IMMEDIATE  
AMEMBASSY BUJUMBURA RIORITY  
AMEMBASSY KINSHASA PRIORTY  
AMEMBASSY DAR ES SALAAM PRIORTY  
AMEMBASSY KAMPALA PRIORITY 133  
AMEMBASSY NAIROBI PRIORITY  
AMEMBASSY ROME PRIORITY  
AMEMBASSY PARIS PRIORITY  
AMEMBASSY ADDIS ABABA  
AMEMBASSY BRUSSELS  
AMEMBASSY LONDON  
USEC BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 04 GENEVA 04383

STATE FOR HA, RP, IO AND AF  
ALSO PASS AID FOR BHR AND AFR  
ROME FOR FODAG

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 GENEVA 04383 01 OF 04 091514Z

E.O. 12356: DECL:OADR  
TAGS: PHUM, PREF, EAID, PREL, PGOV, MOPS, AORC, RW  
SUBJECT: A/S SHATTUCK'S MEETING WITH ICRC PRESIDENT,  
UNHCR DEPUTY, AND HIGH COMMISSIONER FOR HUMAN RIGHTS

REF: (A) GENEVA 4216, (B) GENEVA 4080 (BOTH NOTAL)

1. CONFIDENTIAL - ENTIRE TEXT.

UNITED STATES DEPARTMENT OF STATE  
REVIEW AUTHORITY: ARCHIE M BOLSTER  
CLASSIFICATION: CONFIDENTIAL REASON: 1.4(B), 1.4(D)  
DECLASSIFY AFTER: 9 MAY 2015  
DATE/CASE ID: 04 NOV 2011 201005065

UNCLASSIFIED

2. SUMMARY. ON 5/8, HA A/S SHATTUCK AND AMBASSADOR RAWSON REVIEWED THEIR RECENT TRIP TO CENTRAL AND EAST AFRICA ON RWANDA WITH THE LEADERSHIP OF ICRC AND UNHCR AND THE HIGH COMMISSIONER FOR REFUGEES. ICRC'S PRESIDENT SOMMARUGA SAID [REDACTED]

B1

3. SUMMARY CONT'D. A/S SHATTUCK, BACKED BY OTHERS, POINTED OUT THAT THERE WAS A CONSENSUS IN THE REGION  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 GENEVA 04383 01 OF 04 091514Z  
THAT A VERY LARGE PEACEKEEPING/INTERVENTION FORCE WOULD BE A SHORT-TERM SOLUTION, AT BEST, AND COULD HAVE A DESTABILIZING EFFECT ON THE BURUNDI ARMY. [REDACTED]

B1

[REDACTED] HCHR AYALA LASSO  
DESCRIBED HIS PLANS TO VISIT THE REGION. END SUMMARY.

4. ON THE MORNING OF 5/8, AMBASSADOR SPIEGEL HOSTED A MEETING WITH A/S JOHN SHATTUCK; AMBASSADOR DAVID RAWSON; HA SPECIAL ASSISTANT JUDITH KAUFMANN; MISSIONOFF LANGE (NOTETAKER); CORNELIO SOMMARUGA, PRESIDENT, INTERNATIONAL COMMITTEE OF THE RED CROSS; GERALD WALZER, DEPUTY HIGH COMMISSIONER FOR REFUGEES (HIGH COMMISSIONER OGATA WAS ALREADY ON HER WAY TO THE U.S.); JOSE AYALA LASSO, HIGH COMMISSIONER FOR HUMAN RIGHTS; AND THEIR ACCOMPANYING STAFF MEMBERS. SHATTUCK'S EARLIER CONVERSATION WITH HCHR AYALA LASSO IS REPORTED SEPTTEL.

5. A/S SHATTUCK OPENED THE CONVERSATION BY SAYING HE WAS IMPRESSED BY THE ICRC AIDE-MEMOIRE TO GOVERNMENTS (REFTEL A), WHICH REPORTED THAT ICRC HAD NEVER BEFORE IN ITS HISTORY SEEN AT FIRST HAND SUCH UNMITIGATED HATRED

LEADING TO THE EXTERMINATION OF A SIGNIFICANT PART OF A  
CIVILIAN POPULATION. SOMMARUGA POINTED OUT THE NUANCE  
-- THERE HAVE BEEN OTHER GREAT TRAGEDIES, BUT THIS ONE  
WAS WITNESSED BY ICRC --

UNCLASSIFIED

B1

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 GENEVA 04383 01 OF 04 091514Z

B1

CONFIDENTIAL

NNNN

CONFIDENTIAL

PAGE 01 GENEVA 04383 02 OF 04 091515Z  
ACTION HA-09

INFO	LOG-00	AF-01	AID-01	AMAD-01	CIAE-00	C-01	OASY-00
	DODE-00	DOEE-00	EB-01	EUR-01	OIGO-01	H-01	TEDE-00
	INR-00	IO-16	LAB-01	L-01	ADS-00	NSAE-00	NSCE-00
	OIC-02	OMB-01	PA-01	PM-00	PRS-01	P-01	RP-10
	SNP-00	SP-00	SR-00	SS-00	STR-01	TRSE-00	T-00

UNCLASSIFIED

O 091517Z MAY 94  
FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 9166  
INFO USMISSION USUN NEW YORK IMMEDIATE  
AMEMBASSY BUJUMBURA PRIORITY  
AMEMBASSY KINSHASA PRIORITY  
AMEMBASSY DAR ES SALAAM PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
AMEMBASSY NAIROBI PRIORITY  
AMEMBASSY ROME PRIORITY  
AMEMBASSY PARIS PRIORITY  
AMEMBASSY ADDIS ABABA  
AMEMBASSY BRUSSELS  
AMEMBASSY LONDON  
USEC BRUSSELS

UNCLASSIFIED

C O N F I D E N T I A L SECTION 02 OF 04 GENEVA 04383

STATE FOR HA, RP, IO AND AF  
ALSO PASS AID FOR BHR AND AFR  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 GENEVA 04383 02 OF 04 091515Z  
ROME FOR FODAG

E.O. 12356: DECL:OADR  
TAGS: PHUM, PREF, EAID, PREL, PGOV, MOPS, AORC, RW  
SUBJECT: A/S SHATTUCK'S MEETING WITH ICRC PRESIDENT,

MODERATE MESSAGES.

7. A/S SHATTUCK SAID THAT THE USG SHARED ICRC'S VIEW THAT THIS WAS A MONUMENTAL HUMAN RIGHTS CATASTROPHE. HE THEN REVIEWED IN DETAIL THE OBJECTIVES OF HIS TRIP, THE USG HUMANITARIAN RESPONSE, AND THE RESULTS OF HIS DISCUSSIONS WITH LEADERS IN THE REGION, INCLUDING THE POSSIBILITIES OF OBTAINING, UNDER GENERAL DELLAIRE'S AUSPICES, A CEASE-FIRE AGREEMENT BETWEEN COMMANDERS.

8. [REDACTED] SAID THAT HE HAD WITNESSED PEOPLE BEING KILLED IN CRUEL AND UNBELIEVABLE WAYS DURING HIS RECENT TRIP THROUGH RWANDA, AND HE SAID IT WAS IMPORTANT TO DEAL WITH BOTH ASPECTS OF THE PROBLEM: ENDING THE RWANDAN ARMY-RPF FIGHTING AND ENDING THE KILLINGS (BY

B6

UNCLASSIFIED

EXTREMIST HUTUS) IN A DIRECT MANNER. AS TO STOPPING THE  
KILLINGS, [REDACTED] CHIEF  
OF STAFF BIZIMUNGO AND OTHERS) INSISTED THAT THOSE  
LEADERS BOTH ARE INFLUENTIAL AND CAN BE INFLUENCED BY  
GOVERNMENTS IN THE IMMEDIATE TERM. HE SAID THE  
INTERAHAMWE ARE STRUCTURED, WITH A PRESIDENT AND LOCAL  
LEADERS, AND THEY ARE SENSITIVE TO ARGUMENTS ABOUT  
DAMAGE TO THE EXTERNAL IMAGE OF RWANDA. [REDACTED]

UNCLASSIFIED

B6

B1

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 GENEVA 04383 02 OF 04 091515Z

B1

10. AMBASSADOR RAWSON SPOKE OF HIS ADMIRATION FOR  
ICRC'S STAFF WORKING UNDER DANGEROUS CONDITIONS IN  
RWANDA. HE ASKED ABOUT ICRC'S CURRENT STAFFING. ICRC  
HAS ABOUT 30 (EXPAT) DELEGATES PLUS LOCAL STAFF WORKING  
IN RWANDA. GROSSRIEDER RESPONDED THAT THEY ARE WORKING  
AS FOLLOWS:

B1

CONFIDENTIAL

UNCLASSIFIED

CONFIDENTIAL

UNCLASSIFIED

PAGE 04 GENEVA 04383 02 OF 04 091515Z

B1

CONFIDENTIAL

NNNN

CONFIDENTIAL

PAGE 01 GENEVA 04383 03 OF 04 091516Z  
ACTION HA-09

INFO	LOG-00	AF-01	AID-01	AMAD-01	CIAE-00	C-01	OASY-00
	DODE-00	DOEE-00	EB-01	EUR-01	OIGO-01	H-01	TEDE-00
	INR-00	IO-16	LAB-01	L-01	ADS-00	NSAE-00	NSCE-00
	OIC-02	OMB-01	PA-01	PM-00	PRS-01	P-01	RP-10
	SNP-00	SP-00	SR-00	STR-01	TRSE-00	T-00	USIE-00
	RPE-01	PMB-00	/053W				

-----44C319 091516Z /38

O 091517Z MAY 94  
FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 9167  
INFO USMISSION USUN NEW YORK IMMEDIATE  
AMEMBASSY BUJUMBURA PRIORITY  
AMEMBASSY KINSHASA PRIORITY  
AMEMBASSY DAR ES SALAAM PRIORITY

UNCLASSIFIED

AMEMBASSY KAMPALA PRIORITY  
AMEMBASSY NAIROBI PRIORITY  
AMEMBASSY ROME PRIORITY  
AMEMBASSY PARIS PRIORITY  
AMEMBASSY ADDIS ABABA  
AMEMBASSY BRUSSELS  
AMEMBASSY LONDON  
USEC BRUSSELS

UNCLASSIFIED

C O N F I D E N T I A L SECTION 03 OF 04 GENEVA 04383

STATE FOR HA, RP, IO AND AF  
ALSO PASS AID FOR BHR AND AFR  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 GENEVA 04383 03 OF 04 091516Z  
ROME FOR FODAG

E.O. 12356: DECL: OADR  
TAGS: PHUM, PREF, EAID, PREL, PGOV, MOPS, AORC, RW  
SUBJECT: A/S SHATTUCK'S MEETING WITH ICRC PRESIDENT,

B1

11. IN RESPONSE TO AMBASSADOR SPIEGEL'S INQUIRY,  
[REDACTED] SAID THAT ALMOST EVERY DAY ICRC HEARS OF  
NEW, ISOLATED POCKETS WHERE HUNDREDS OR THOUSANDS OF  
RWANDANS HAVE SOUGHT SAFETY. A FEW RWANDANS REMAIN IN  
THE AMOHORO STADIUM IN KIGALI, BUT MOST HAVE FLED TO THE  
NORTH. OTHERS REMAIN IN KING FAISAL HOSPITAL AND  
EX-CONVENTS. HE SAID IT WAS DIFFICULT TO ESTIMATE THE  
NUMBERS BECAUSE ICRC HAS FOCUSED ON THE TOWNS AND MANY  
RWANDANS HAVE FLED TO THE HILLS.

B6

12. AMBASSADOR RAWSON ASKED IF RWANDANS WERE STILL  
BEING SOUGHT OUT AND KILLED. [REDACTED] RESPONDED, "I  
CAN CLEARLY SAY, IT IS STILL GOING ON." HE SAID PEOPLE  
ARE STILL ENDANGERED, AND ICRC WANTS TO TRANSFER THEM TO  
SECURE AREAS. [REDACTED]

B6

B1

13. [REDACTED] THEN ASKED WHAT WOULD BE THE MANDATE OF  
ANY NEW OR EXPANDED PEACEKEEPING FORCE. A/S SHATTUCK

B1

UNCLASSIFIED

SAID THERE WAS A CONSENSUS IN THE REGION ON SEVERAL  
CONFIDENTIAL

UNCLASSIFIED

CONFIDENTIAL

PAGE 03 GENEVA 04383 03 OF 04 091516Z  
FACTORS: THERE SHOULD BE PROTECTION OF HUMANITARIAN  
ASSISTANCE CONVOYS, PROTECTION OF RELIEF WORKERS, AND  
UNIMPEDED ACCESS; THERE SHOULD BE PROTECTION OF  
INTERNALLY-DISPLACED PERSONS AND REFUGEES AND THE RESCUE  
OF ENDANGERED GROUPS; A LARGE KIGALI-BASED MISSION WOULD  
BE INAPPROPRIATE BECAUSE IT WOULD PUT THE PEACEKEEPERS  
INTO THE MIDDLE OF A POLITICAL CONTROVERSY; AND THERE  
WAS A NEED FOR HUMAN RIGHTS MONITORING.

14. [REDACTED] SAID THAT HE UNDERSTOOD SYG  
BOUTROS-GHALI'S DRAFT RESPONSE TO THE UNSC CALLED FOR  
5,500 TROOPS TO PROTECT BOTH THE INTERNALLY DISPLACED  
AND HUMANITARIAN ASSISTANCE.

B1

B1

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 GENEVA 04383 03 OF 04 091516Z

B1

UNCLASSIFIED



UNCLASSIFIED

17. A/S SHATTUCK

CONFIDENTIAL

NNNN

CONFIDENTIAL

PAGE 01 GENEVA 04383 04 OF 04 091518Z  
ACTION HA-09

INFO	LOG-00	AF-01	AID-01	AMAD-01	CIAE-00	C-01	OASY-00
	DODE-00	DOEE-00	EB-01	EUR-01	OIGO-01	H-01	TEDE-00
	INR-00	IO-16	LAB-01	L-01	ADS-00	NSAE-00	NSCE-00
	OIC-02	OMB-01	PA-01	PM-00	PRS-01	P-01	RP-10
	SNP-00	SP-00	SR-00	STR-01	TRSE-00	T-00	USIE-00
	RPE-01	PMB-00	/053W				

-----44C348 091518Z /38

O 091517Z MAY 94  
FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 9168  
INFO USMISSION USUN NEW YORK IMMEDIATE  
AMEMBASSY BUJUMBURA PRIORITY  
AMEMBASSY KINSHASA PRIORITY  
AMEMBASSY DAR ES SALAAM PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
AMEMBASSY NAIROBI PRIORITY  
AMEMBASSY ROME PRIORITY  
AMEMBASSY PARIS PRIORITY  
AMEMBASSY ADDIS ABABA  
AMEMBASSY BRUSSELS  
AMEMBASSY LONDON  
USEC BRUSSELS

UNCLASSIFIED

STATE FOR HA, RP, IO AND AF  
ALSO PASS AID FOR BHR AND AFR

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 GENEVA 04383 04 OF 04 091518Z  
ROME FOR FODAG

E.O. 12356: DECL: OADR

TAGS: PHUM, PREF, EAID, PREL, PGOV, MOPS, AORC, RW  
SUBJECT: A/S SHATTUCK'S MEETING WITH ICRC PRESIDENT,

[REDACTED] BUT HE POINTED OUT THAT LEADERS IN THE REGION THOUGHT AN INTERVENTION OR OCCUPYING FORCE WOULD BE DANGEROUS. UGANDA'S MUSEVENI, E.G., HAD SAID SUCH A FORCE WOULD MUFFLE THE CONFLICT. IN BURUNDI, THERE WAS CONCERN THAT SUCH A LARGE FORCE WOULD BE HIGHLY DESTABILIZING TO THE BURUNDI ARMY. AMBASSADOR RAWSON REINFORCED THE EXTREME SENSITIVITIES OF THE BURUNDI ARMY ON THIS ISSUE. A/S SHATTUCK ALSO SAID IT WOULD BE DIFFICULT FOR SUCH A FORCE TO STAY OUT OF KIGALI, WHICH IS A POTENT SYMBOL TO BOTH SIDES. HE SAID HE HAD DOUBTS THAT MASSIVE USE OF FORCE COULD SOLVE PROBLEMS, EXCEPT POSSIBLY IN THE SHORT TERM. POLITICALLY, IT WAS IMPORTANT TO GET BACK TO THE ARUSHA PROCESS.

B1

18. [REDACTED] SAID THE NEXT FEW WEEKS ARE CRITICAL. HE EXPRESSED UNHCR'S CONCERN ABOUT UPSETTING THE BALANCE IN BURUNDI, AND SAID THEY ARE WORRIED ABOUT THE PRESENCE OF ARMS AND HUTU EXTREMISTS IN BURUNDI. HE ALSO SAID INTERNATIONAL ACTION HAS TO BE GEARED TO ACHIEVEMENTS ON THE BASIS OF ARUSHA.

B1

[REDACTED]

B1

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 GENEVA 04383 04 OF 04 091518Z

[REDACTED]

B1

UNCLASSIFIED

20. A/S SHATTUCK SAID THAT A SOFTENING OF THE PARTIES COULD COME FROM THE HUMAN RIGHTS INQUIRY, INCLUDING THE VISIT OF THE HCHR, A SPECIAL SESSION OF THE UN HUMAN RIGHTS COMMISSION AND A SPECIAL RAPPORTEUR. HE THOUGHT IT WAS IMPORTANT TO FIX RESPONSIBILITY FOR VIOLATIONS AND TRY TO DEVELOP A DIALOGUE.

21. HCHR AYALA LASSO SAID HE AGREED WITH THE VIEWS EXPRESSED IN SOMMARUGA'S IHT OP-ED PIECE. HE ADDED, HOWEVER,

B1

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 GENEVA 04383 04 OF 04 091518Z

B1

22. A/S SHATTUCK DID NOT HAVE THE OPPORTUNITY TO REVIEW THIS CABLE PRIOR TO DEPARTING POST.

23. MINIMIZE CONSIDERED.  
SPIEGEL

CONFIDENTIAL

UNCLASSIFIED